

## Message Text

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PAGE 01 STATE 084353  
ORIGIN IO-13

INFO OCT-01 AF-10 EUR-12 NEA-10 ISO-00 SS-15 L-03  
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00  
INRE-00 PM-04 H-01 INR-07 NSC-05 PA-01 PRS-01  
SP-02 ARA-06 EA-07 /098 R

DRAFTED BY IO/UNP:JFTEFFT:MR  
APPROVED BY DEPUTY SECRETARY  
IO:CWMAYNES  
AF:WESCHAUFELER, JR  
S/S:MR. BRIDGES  
L:SSCHWEBEL

-----142328Z 080396 /62

O R 142227Z APR 77  
FM SECSTATE WASHDC  
TO USMISSION USUN NEW YORK IMMEDIATE  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BAMAKO  
AMEMBASSY BONN  
AMEMBASSY COTONOU  
AMEMBASSY DAKAR  
AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON  
AMEMBASSY NEW DELHI  
AMEMBASSY NOUAKCHOTT  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY RABAT

C O N F I D E N T I A L STATE 084353

E.O. 11652: GDS

TAGS: PFOR, UNSC, US, DM

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SUBJECT: SECURITY COUNCIL DEBATE ON BENIN COMPLAINT

MISSION SHOULD SEEK ADOPTION BY CONSENSUS OF DRAFT  
RESOLUTION ON BENIN COMPLAINT, WHICH WE STRONGLY PREFER  
TO A VOTE. IF VOTE IS CALLED FOR YOU MAY VOTE IN FAVOR.  
YOU SHOULD IN ANY EVENT MAKE FOLLOWING EXPLANATION OF  
VOTE:

THE US WAS ABLE TO JOIN IN THE RESOLUTION BEFORE THE COUNCIL BECAUSE OF ITS CONCERN AT THE ARMED ATTACK ON BENIN AND THE LOSS OF LIFE AND DAMAGE TO PROPERTY SUFFERED BY THE PEOPLE AND GOVERNMENT OF BENIN. WE WANT TO EXTEND OUR SYMPATHY TO THE PEOPLE OF BENIN THROUGH THEIR DISTINGUISHED AMBASSADOR TO THE UNITED NATIONS, THOMAS BOYA.

THE UNITED STATES ALSO WISHES TO EXPRESS ITS CONCERN AT THE APPARENT VIOLATION OF THE TERRITORIAL INTEGRITY OF BENIN. AS MEMBERS OF THIS COUNCIL KNOW VERY WELL, THREATS TO THE TERRITORIAL INTEGRITY OF AFRICAN STATES HAVE BECOME A SERIOUS PROBLEM, WHETHER BY MERCENARIES OR ANY OTHER TYPE OF ARMED INTERVENTION. MORE THAN

MERE LIP SERVICE -- AND SELECTIVE CONCERN -- MUST BE PAID TO THE PRINCIPLE OF TERRITORIAL INTEGRITY IF INTERNATIONAL PEACE AND SECURITY ARE TO BE MAINTAINED.

I WOULD ALSO LIKE TO EXPRESS BRIEFLY THE VIEWS OF MY GOVERNMENT ON THE QUESTION OF MERCENARIES AND COMMENT ON OPERATIVE PARAGRAPHS 4 AND 5 OF THE DRAFT RESOLUTION.

UNDER US LAW IT IS A CRIMINAL OFFENSE FOR ANY PERSON TO RECRUIT AN AMERICAN CITIZEN IN THE US FOR SERVICE AS A SOLDIER IN FOREIGN ARMED FORCES OR FOR ANY AMERICAN CITIZEN TO ENLIST IN THE US FOR SUCH SERVICE. IN THE EVENT THAT THERE IS EVIDENCE OF SUCH ACTIVITY  
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TAKING PLACE IN THE US, MY GOVERNMENT WILL MOVE VIGOROUSLY TO INVESTIGATE, AND WHERE SUFFICIENT EVIDENCE IS AVAILABLE, TO PROSECUTE. WE ARE OPPOSED TO THE USE OF MERCENARIES TO INTERVENE IN THE INTERNAL AFFAIRS OF OTHER COUNTRIES AND ARE COMMITTED TO THE ENFORCEMENT OF OUR LAWS CONCERNING THE RECRUITMENT OF AMERICAN CITIZENS AS MERCENARIES.

WHILE A LITERAL READING OF PARAGRAPHS 4 AND 5 OF RESOLUTION WOULD INEVITABLY POSE PROBLEMS FOR ANY GOVERNMENT IN TERMS OF EFFECTIVELY CONTROLLING ACTIVITIES OF ITS CITIZENS OUTSIDE ITS TERRITORIAL JURISDICTIONS, THE US WILL MAKE EVERY EFFORT TO ENSURE THAT ITS LAWS ON THE SUBJECT ARE COMPLIED WITH STRICTLY SO AS TO DISCOURAGE AMERICAN CITIZENS FROM BECOMING INVOLVED IN ANY TYPE OF UNLAWFUL MERCENARY ACTIVITY.

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DEBATES, GOVERNMENT OVERTHROW, INSTRUCTIONS, VOTING, AGREEMENT DRAFT, INVASIONS, MERCENARIES, UNSC RESOLUTIONS  
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**Disposition Approved on Date:**  
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**Disposition Date:** 22 May 2009  
**Disposition Event:**  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Subject:** SECURITY COUNCIL DEBATE ON BENIN COMPLAINT MISSION SHOULD SEEK ADOPTION BY CONSENSUS OF DRAFT RESOLUTION ON BENIN COMPLAINT, WHICH WE STRONGLY P  
**TAGS:** PFOR, PINS, US, DM, UNSC  
**To:** USUN NEW YORK  
**Type:** TE  
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**Review Markings:**  
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